106TH CONGRESS 2D SESSION

S. 2288

To amend the Internal Revenue Code of 1986 and the Social Security Act to repeal provisions relating to the State enforcement of child support obligations and the disbursement of such support and to require the Internal Revenue Service to collect and disburse such support through wage withholding and other means.

IN THE SENATE OF THE UNITED STATES

March 23, 2000

Mr. Abraham introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To amend the Internal Revenue Code of 1986 and the Social Security Act to repeal provisions relating to the State enforcement of child support obligations and the disbursement of such support and to require the Internal Revenue Service to collect and disburse such support through wage withholding and other means.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Compassion for Chil-
- 5 dren and Child Support Enforcement Act of 1999".

1 SEC. 2. FINDINGS.

- 2 The Congress finds the following:
- 3 (1) Over one quarter of the Nation's children 4 live in a household where only one of their parents 5 is present.
 - (2) Forty percent of these children are not yet eligible for child support because paternity has not been established or a support order has not been issued.
 - (3) Sixty percent of these children have a support order, but only half actually receive any support.
 - (4) Of those with orders, half receive the full amount ordered, one-quarter receive some of the amount ordered; and one-quarter receive nothing. The problem of nonpayment is particularly acute in cases where the parents live in different States. Today, approximately one-third of all cases are interstate in nature.
 - (5) As a result, too many children live in poverty or near poverty and are unable to have the kind of childhood which allows them to grow into healthy, productive citizens. Studies show that, in many families where child support is not paid, children go hungry, lose access to health care, lack appropriate winter clothing and can't participate in school activi-

- ties. Their families often face a housing crisis, and inability to afford child care creates many latch-key children.
 - (6) To show compassion for these children by establishing and enforcing child support awards for them is a high national priority.
 - (7) To undertake this task would require a huge commitment of judicial time and resources. While all cases take time and resources, interstate cases involve the time and resources of two or more jurisdictions and are, therefore, particularly troubling.
 - (8) This commitment of resources would be unnecessary if better, nonjudicial ways could be found for handling some of these matters.
 - (9) The Department of the Treasury is in a unique position to help address these problems. By taking over responsibility for enforcing all child support orders through routine withholding of support from obligated parents and use of the enforcement tools at its disposal to collect from recalcitrant obligors, the Department of the Treasury would greatly reduce the need for judicial resources of the States that are now devoted to child support enforcement.

1	(10) This, in turn, would free up judicial re-
2	sources to focus on establishing paternity and sup-
3	port orders and lead to a vastly improved child sup-
4	port enforcement system.
5	(11) Moving child support enforcement respon-
6	sibilities to the Department of the Treasury will en-
7	hance the role of the Federal judiciary and the De-
8	partment of Justice in prosecuting truly egregious
9	cases of failure to pay child support.
10	SEC. 3. ASSIGNMENT TO INTERNAL REVENUE SERVICE OF
11	RIGHT TO COLLECT CHILD SUPPORT; AVAIL-
12	ABILITY OF CHILD SUPPORT INFORMATION
13	TO THE INTERNAL REVENUE SERVICE; NO-
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14	TICE TO PARENTS OF SUPPORT COLLECTION
14	TICE TO PARENTS OF SUPPORT COLLECTION
14 15	TICE TO PARENTS OF SUPPORT COLLECTION AND DISBURSEMENT OPTIONS.
14 15 16 17	TICE TO PARENTS OF SUPPORT COLLECTION AND DISBURSEMENT OPTIONS. (a) Assignment to Internal Revenue Service
14 15 16 17	TICE TO PARENTS OF SUPPORT COLLECTION AND DISBURSEMENT OPTIONS. (a) ASSIGNMENT TO INTERNAL REVENUE SERVICE OF RIGHT TO COLLECT CHILD SUPPORT.—Section
14 15 16 17	TICE TO PARENTS OF SUPPORT COLLECTION AND DISBURSEMENT OPTIONS. (a) ASSIGNMENT TO INTERNAL REVENUE SERVICE OF RIGHT TO COLLECT CHILD SUPPORT.—Section 466(a) of the Social Security Act (42 U.S.C. 666(a)) is
14 15 16 17 18	TICE TO PARENTS OF SUPPORT COLLECTION AND DISBURSEMENT OPTIONS. (a) Assignment to Internal Revenue Service OF RIGHT TO Collect Child Support.—Section 466(a) of the Social Security Act (42 U.S.C. 666(a)) is amended by inserting after paragraph (19) the following:
14 15 16 17 18 19 20	TICE TO PARENTS OF SUPPORT COLLECTION AND DISBURSEMENT OPTIONS. (a) ASSIGNMENT TO INTERNAL REVENUE SERVICE OF RIGHT TO COLLECT CHILD SUPPORT.—Section 466(a) of the Social Security Act (42 U.S.C. 666(a)) is amended by inserting after paragraph (19) the following: "(20) Procedures which—
14 15 16 17 18 19 20	TICE TO PARENTS OF SUPPORT COLLECTION AND DISBURSEMENT OPTIONS. (a) Assignment to Internal Revenue Service of Right To Collect Child Support.—Section 466(a) of the Social Security Act (42 U.S.C. 666(a)) is amended by inserting after paragraph (19) the following: "(20) Procedures which— "(A) require any individual with the right
14 15 16 17 18 19 20 21	AND DISBURSEMENT OPTIONS. (a) Assignment to Internal Revenue Service of Right To Collect Child Support.—Section 466(a) of the Social Security Act (42 U.S.C. 666(a)) is amended by inserting after paragraph (19) the following: "(20) Procedures which— "(A) require any individual with the right to collect child support pursuant to an order

1	Revenue Service the right to collect such sup-
2	port, unless the individual affirmatively elects to
3	retain such right at any time; and
4	"(B) allow any individual who has made
5	the election referred to in subparagraph (A) to
6	rescind or revive such election at any time.".
7	(b) Transmission of Child Support Informa-
8	TION TO THE FEDERAL CASE REGISTRY OF CHILD SUP-
9	PORT ORDERS.—
10	(1) In general.—Section 466(a) of the Social
11	Security Act (42 U.S.C. 666(a)), as amended by
12	subsection (a) of this section, is amended by insert-
13	ing after paragraph (20) the following:
14	"(21)(A) Procedures which require any State
15	court or administrative agency that issues or modi-
16	fies (or has issued or modified) a child support order
17	to transmit an abstract of the order to the Federal
18	Case Registry of Child Support Orders established
19	under section 453(h), on the later of—
20	"(i) the date the order is issued or modi-
21	fied; or
22	"(ii) the effective date of this paragraph.
23	"(B)(i) The abstract of a child support order
24	shall include a record of—

1	"(I) the amount of monthly (or other peri-
2	odic) support owed under the order, and other
3	amounts (including arrearages, interest or late
4	payment penalties, and fees) due or overdue
5	under the order;
6	"(II) any amount described in subclause
7	(I) that has been collected by a State;
8	"(III) the distribution by a State of such
9	collected amounts;
10	"(IV) the birth date of any child for whom
11	the order requires the provision of support; and
12	"(V) any action which has been taken to
13	enforce the order.
14	"(ii) The abstract of a child support order shall
15	use standardized data elements for both parents
16	(such as names, social security numbers and other
17	uniform identification numbers, dates of birth, and
18	case identification numbers), and contain such other
19	information (such as on case status) as the Sec-
20	retary may require.
21	"(C) Such procedures shall require the State
22	agency administering the State program under this
23	part to notify the Federal Case Registry of Child
24	Support Orders of any expiration of any child sup-

1	port order an abstract of which has been transmitted
2	by the State pursuant to subparagraph (A).".
3	(2) Conforming amendment.—Section
4	453(h)(1) of such Act (42 U.S.C. 653(h)(1)) is
5	amended by striking "abstracts of support orders
6	and other information described in paragraph (2)
7	with respect to each case in each State case registry
8	maintained pursuant to section 454A(e), as fur-
9	nished (and regularly updated), pursuant to section
10	454A(f), by State agencies administering programs
11	under this part" and inserting "child support order
12	abstracts transmitted pursuant to section 466(a)(21)
13	and other information described in paragraph (2)
14	with respect to each case in the registry".
15	(c) Notice to Parents of Support Collection
16	AND DISBURSEMENT OPTIONS.—Section 466(a)(20) of
17	the Social Security Act (42 U.S.C. 666(a)(20)), as added
18	by subsection (a) of this section, is amended—
19	(1) by striking "and" at the end of subpara-
20	graph (A);
21	(2) by striking the period at the end of sub-
22	paragraph (B) and inserting "; and"; and
23	(3) by adding at the end the following:
24	"(C) require that, at the time a suport
25	order is issued or modified in the State the

1	parties to the order are provided with notice of
2	how collection and disbursement of support pur-
3	suant to the order will be made if the election
4	referred to in subparagraph (A) is not made,
5	and to whom to address any complaints or
6	questions regarding such collections or dis-
7	bursements.".
8	SEC. 4. COLLECTION AND DISBURSEMENT OF CHILD SUP-
9	PORT BY INTERNAL REVENUE SERVICE.
10	(a) In General.—Chapter 77 of the Internal Rev-
11	enue Code of 1986 (relating to miscellaneous provisions)
12	is amended by adding at the end thereof the following new
13	sections:
14	"SEC. 7527. COLLECTION OF CHILD SUPPORT.
15	"(a) Employee To Notify Employer of Child
16	Support Obligation.—
17	"(1) In general.—Each employee shall speci-
18	fy, on each withholding certificate furnished to such
19	employee's employer—
20	"(A) the monthly amount (if any) of each
21	child support obligation of such employee, and
22	"(B) the TIN of the individual to whom
23	each such obligation is owed.
24	"(2) When certificate filed.—In addition
25	to the other required times for filing a withholding

- 1 certificate, a new withholding certificate shall be 2 filed within 30 days after the date of any court or administrative order which changes the information 3 specified under paragraph (1).
- "(3) PERIOD CERTIFICATE IN EFFECT.—Any 6 specification under paragraph (1) shall continue in effect until another withholding certificate takes ef-7 8 fect which specifies a change in the information 9 specified under paragraph (1).
 - "(4) AUTHORITY TO SPECIFY SMALLER CHILD SUPPORT AMOUNT.—In the case of an employee who is employed by more than 1 employer for any period, such employee may specify less than the monthly amount described in paragraph (1)(A) to each such employer so long as the total of the amounts specified to all such employers is not less than such monthly amount.
- "(b) CERTAIN OBLIGATIONS EXEMPT.—This section shall not apply to a child support obligation for any month 19 20 if the individual to whom such obligation is owed has so 21 notified the Secretary and the individual owing such obligation more than 30 business days before the beginning 23 of such month.
- "(c) Employer Obligations.— 24

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1	"(1) Requirement to deduct and with-
2	HOLD.—
3	"(A) In general.—Every employer who
4	receives a certificate under subsection (a) that
5	specifies that the employee has a child support
6	obligation for any month shall deduct and with-
7	hold from the wages (as defined in section
8	3401(a)) paid by such employer to such em-
9	ployee during each month that such certificate
10	is in effect an additional amount equal to the
11	amount of such obligation or such other amount
12	as may be specified by the Secretary under sub-
13	section (d).
14	"(B) Limitation on aggregate with-
15	HOLDING.—In no event shall an employer de-
16	duct and withhold under this section from a
17	payment of wages an amount in excess of the
18	amount of such payment which would be per-
19	mitted to be garnished under section 303(b) of
20	the Consumer Credit Protection Act.
21	"(2) Notice to secretary.—
22	"(A) In general.—Every employer who
23	receives a withholding certificate shall, within
24	30 business days after such receipt, submit a

copy of such certificate to the Secretary.

1	"(B) Exception.—Subparagraph (A)
2	shall not apply to any withholding certificate
3	if—
4	"(i) a previous withholding certificate
5	is in effect with the employer, and
6	"(ii) the information shown on the
7	new certificate with respect to child sup-
8	port is the same as the information with
9	respect to child support shown on the cer-
10	tificate in effect.
11	"(3) When withholding obligation takes
12	EFFECT.—Any withholding obligation with respect
13	to a child support obligation of an employee shall
14	commence with the first payment of wages after the
15	certificate is furnished.
16	"(d) Secretary To Verify Amount of Child
17	Support Obligation.—
18	"(1) Verification of Information speci-
19	FIED ON WITHHOLDING CERTIFICATES.—Within 20
20	business days after receiving a withholding certifi-
21	cate of any employee, or a notice from any person
22	claiming that an employee is delinquent in making
23	any payment pursuant to a child support obligation,
24	the Secretary shall determine whether the informa-
25	tion available to the Federal Case Registry of Child

- Support Orders established under section 453(h) of the Social Security Act indicates that such employee has a child support obligation.
- "(2) EMPLOYER NOTIFIED $^{\mathrm{IF}}$ INCREASED 5 WITHHOLDING IS REQUIRED.—If the Secretary de-6 termines that an employee's child support obligation 7 is greater than the amount (if any) shown on the 8 withholding certificate in effect with respect to such 9 employee, the Secretary shall, within 20 business 10 days after such determination, notify the employer 11 to whom such certificate was furnished of the cor-12 rect amount of such obligation, and such amount 13 shall apply in lieu of the amount (if any) specified 14 by the employee with respect to payments of wages by the employer after the date the employer receives 15 16 such notice.
 - "(3) DETERMINATION OF CORRECT AMOUNT.—
 In making the determination under paragraph (2),
 the Secretary shall take into account whether the
 employee is an employee of more than 1 employer
 and shall appropriately adjust the amount of the required withholding from each such employer.
- 23 "(e) Child Support Obligations Required To
- 24 BE PAID WITH INCOME TAX RETURN.—

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1	"(1) In general.—The child support obliga-
2	tion of any individual for months ending with or
3	within any taxable year shall be paid—
4	"(A) not later than the last date (deter-
5	mined without regard to extensions) prescribed
6	for filing his return of tax imposed by chapter
7	1 for such taxable year, and
8	"(B)(i) if such return is filed not later
9	than such date, with such return, or
10	"(ii) in any case not described in clause (i),
11	in such manner as the Secretary may by regula-
12	tions prescribe.
13	"(2) Credit for amount previously
14	PAID.—The amount required to be paid by an indi-
15	vidual under paragraph (1) shall be reduced by the
16	sum of—
17	"(A) the amount collected under this sec-
18	tion with respect to periods during the taxable
19	year, plus
20	"(B) the amount (if any) paid by such in-
21	dividual under section 6654 by reason of sub-
22	section (f)(3) thereof for such taxable year.
23	"(f) Failure To Pay Amount Owing.—
24	"(1) Collection authority.—If an indi-
25	vidual fails to pay the full amount required to be

- 1 paid under subsection (e) on or before the due date
- 2 for such payment, the Secretary shall assess and col-
- 3 lect the unpaid amount in the same manner, with
- 4 the same powers, and subject to the same limitations
- 5 applicable to a tax imposed by subtitle C the collec-
- 6 tion of which would be jeopardized by delay.
- 7 "(2) Shortfall in payments.—For purposes
- 8 of paragraph (1) and subsection (i), if the taxpayer
- 9 would have a deficiency for the taxable year were the
- amount required to be paid under subsection (e)
- treated as tax imposed by chapter 1, such deficiency
- shall be treated as attributable to a failure to pay
- the full amount required to be paid under subsection
- (e) to the extent thereof.
- 15 "(g) Credit or Refund for Withheld Child
- 16 Support in Excess of Actual Obligation.—There
- 17 shall be allowed as a credit against the taxes imposed by
- 18 subtitle A for the taxable year an amount equal to the
- 19 excess (if any) of—
- 20 "(1) the aggregate of the amounts described in
- subparagraphs (A) and (B) of subsection (e)(2),
- 22 over
- "(2) the actual child support obligation of the
- taxpayer for such taxable year.

1	The credit allowed by this subsection shall be treated for
2	purposes of this title as allowed by subpart C of part IV
3	of subchapter A of chapter 1.
4	"(h) CHILD SUPPORT TREATED AS TAXES.—
5	"(1) In general.—For purposes of penalties
6	and interest related to failure to deduct and with-
7	hold taxes, amounts required to be deducted and
8	withheld under this section shall be treated as taxes
9	imposed by chapter 24.
10	"(2) Other rules.—Rules similar to the rules
11	of sections 3403, 3404, 3501, 3502, 3504, and 3505
12	shall apply with respect to child support obligations
13	required to be deducted and withheld.
14	"(3) Special rule for collections.—For
15	purposes of collecting any unpaid amount which is
16	required to be paid under this section—
17	"(A) paragraphs (4), (6), and (8) of sec-
18	tion 6334(a) (relating to property exempt from
19	levy) shall not apply, and
20	"(B) there shall be exempt from levy so
21	much of the salary, wages, or other income of
22	an individual as is being withheld therefrom in
23	garnishment pursuant to a judgment entered by
24	a court of competent jurisdiction for the sup-
25	port of his minor children.

1	"(i) Treatment of Arrearages Under Child
2	SUPPORT OBLIGATIONS NOT SUBJECT TO SECTION FOR
3	Prior Period.—If—
4	"(1) this section did not apply to any child sup-
5	port obligation by reason of subsection (b) for any
6	prior period, and
7	"(2) there is a legally enforceable past-due
8	amount under such obligation for such period,
9	then such past-due amount (and any penalties and interest
10	with respect to such amount as of the close of such period)
11	shall be treated for purposes of this section as owed for
12	the first month that this section applies to such obligation.
13	"(j) Definitions and Special Rules.—
14	"(1) Definitions.—For purposes of this
15	section—
16	"(A) WITHHOLDING CERTIFICATE.—The
17	term 'withholding certificate' means the with-
18	holding exemption certificate used for purposes
19	of chapter 24.
20	"(B) Business day.—The term 'business
21	day' means any day other than a Saturday,
22	Sunday, or legal holiday (as defined in section
23	7503).
24	"(2) Timely mailing.—Any notice under sub-
25	section $(c)(2)$ or $(d)(2)$ which is delivered by United

1	States mail shall be treated as given on the date of
2	the United States postmark stamped on the cover in
3	which such notice is mailed.
4	"(k) REGULATIONS.—The Secretary shall prescribe
5	such regulations as may be necessary or appropriate to
6	carry out the purposes of this section."
7	"SEC. 7528. DISBURSEMENT OF CHILD SUPPORT COLLEC-
8	TIONS.
9	"As soon as practicable after the Secretary receives
10	an amount paid under section 7527 that is attributable
11	to a child support obligation owed with respect to a family,
12	the Secretary shall, using information in the Federal Case
13	Registry of Child Support Orders established under sec-
14	tion 453(h) of the Social Security Act, ascertain the iden-
15	tity of the family and distribute the amount as follows:
16	"(1) Families receiving assistance.—In the
17	case of a family receiving assistance from a State,
18	the Secretary shall—
19	"(A) pay to the State the State share of
20	the amount so collected; and
21	"(B) retain, or distribute to the family, the
22	Federal share of the amount so collected.
23	In no event shall the total of the amounts paid to
24	the State with respect to a family and the amounts
25	retained by the Federal Government with respect to

the family, under this paragraph, exceed the total of
the amounts that have been paid to the family as assistance by the State, except that the total amount
distributed to families under this paragraph during
a fiscal year shall not exceed the total of the
amounts paid under section 7527 during the fiscal
year minus any credits allowed under section
7527(g) during the fiscal year.

- "(2) Families that formerly received assistance.—In the case of a family that formerly received assistance from a State:
 - "(A) CURRENT SUPPORT PAYMENTS.—To the extent that the amount so collected does not exceed the amount required to be paid to the family for the month in which collected, the Secretary shall distribute the amount so collected to the family.
 - "(B) PAYMENTS OF ARREARAGES.—To the extent that the amount so collected exceeds the amount required to be paid to the family for the month in which collected, the Secretary shall distribute the amount so collected as follows:

1	"(i) Distribution of Arrearages
2	THAT ACCRUED AFTER THE FAMILY
3	CEASED TO RECEIVE ASSISTANCE.—
4	"(I) Pre-effective date.—Ex-
5	cept as provided in subclause (II), the
6	provisions of this section (other than
7	subsection (b)(1)) as in effect and ap-
8	plied on the day before the date of the
9	enactment of section 302 of the Per-
10	sonal Responsibility and Work Oppor-
11	tunity Act Reconciliation of 1996
12	shall apply with respect to the dis-
13	tribution of support arrearages that—
14	"(aa) accrued after the fam-
15	ily ceased to receive assistance
16	from the State, and
17	"(bb) are collected before
18	the 1st day of the 1st fiscal year
19	that begins after the effective
20	date of this section.
21	"(II) Post-effective date.—
22	With respect to the amount so col-
23	lected on or after the 1st day of the
24	1st fiscal year that begins after the
25	effective date of this section:

1	"(aa) In GENERAL.—The
2	Secretary shall first distribute
3	the amount so collected (other
4	than any amount described in
5	clause (iv)) to the family to the
6	extent necessary to satisfy any
7	support arrearages with respect
8	to the family that accrued after
9	the family ceased to receive as-
10	sistance from the State.
11	"(bb) Reimbursement of
12	GOVERNMENTS FOR ASSISTANCE
13	PROVIDED TO THE FAMILY.—
14	After the application of division
15	(aa) and clause (ii)(II)(aa) with
16	respect to the amount so col-
17	lected, the Secretary shall retain
18	the Federal share of the amount
19	so collected, and pay to the State
20	the State share of the amount so
21	collected, but only to the extent
22	necessary to reimburse amounts
23	paid to the family as assistance
24	by the State.

1	"(cc) Distribution of the
2	REMAINDER TO THE FAMILY.—
3	To the extent that neither divi-
4	sion (aa) nor division (bb) applies
5	to the amount so collected, the
6	Secretary shall distribute the
7	amount to the family.
8	"(ii) Distribution of Arrearages
9	THAT ACCRUED BEFORE THE FAMILY RE-
10	CEIVED ASSISTANCE.—
11	"(I) Pre-effective date.—Ex-
12	cept as provided in subclause (II), the
13	provisions of this section (other than
14	subsection (b)(1)) as in effect and ap-
15	plied on the day before the date of the
16	enactment of section 302 of the Per-
17	sonal Responsibility and Work Oppor-
18	tunity Reconciliation Act of 1996
19	shall apply with respect to the dis-
20	tribution of support arrearages that—
21	"(aa) accrued before the
22	family received assistance from
23	the State; and
24	"(bb) are collected before
25	the 1st day of the 1st fiscal year

1	that begins after the effective
2	date of this section.
3	"(II) Post-effective date.—
4	· ,
-	With respect to the amount so col-
5	lected on or after the 1st day of the
6	1st fiscal year that begins after the
7	effective date of this section:
8	"(aa) In GENERAL.—The
9	Secretary shall first distribute
10	the amount so collected (other
11	than any amount described in
12	clause (iv)) to the family to the
13	extent necessary to satisfy any
14	support arrearages with respect
15	to the family that accrued before
16	the family received assistance
17	from the State.
18	"(bb) Reimbursement of
19	GOVERNMENTS FOR ASSISTANCE
20	PROVIDED TO THE FAMILY.—
21	After the application of clause
22	(i)(II)(aa) and division (aa) of
23	this subclause with respect to the
24	amount so collected, the Sec-
25	retary shall retain the Federal

1	share of the amount so collected,
2	and pay to the State the State
3	share of the amount so collected,
4	but only to the extent necessary
5	to reimburse amounts paid to the
6	family as assistance by the State.
7	"(ce) Distribution of the
8	REMAINDER TO THE FAMILY.—
9	To the extent that neither divi-
10	sion (aa) nor division (bb) applies
11	to the amount so collected, the
12	Secretary shall distribute the
13	amount to the family.
14	"(iii) Distribution of Arrearages
15	THAT ACCRUED WHILE THE FAMILY RE-
16	CEIVED ASSISTANCE.—In the case of a
17	family described in this subparagraph,
18	paragraph (1) shall apply with respect to
19	the distribution of support arrearages that
20	accrued while the family received assist-
21	ance from the State.
22	"(iv) Ordering rules for dis-
23	TRIBUTIONS.—For purposes of this sub-
24	paragraph, unless an earlier effective date
25	is required by this section, effective Octo-

1	ber 1, 2000, the Secretary shall treat any
2	support arrearages collected as accruing in
3	the following order:
4	"(I) To the period after the fam-
5	ily ceased to receive assistance from
6	the State.
7	"(II) To the period before the
8	family received assistance from the
9	State.
10	"(III) To the period while the
11	family was receiving assistance from
12	the State.
13	"(3) Families that never received assist-
14	ANCE.—In the case of any other family, the Sec-
15	retary shall distribute the amount so collected to the
16	family.
17	"(b) Definitions.—As used in this section:
18	"(1) Assistance.—The term 'assistance'
19	means, with respect to a State—
20	"(A) assistance under a State program
21	funded under part A of title IV of the Social
22	Security Act; or
23	"(B) foster care maintenance payments
24	under a State plan approved under part E of
25	title IV of the Social Security Act.

1	"(2) FEDERAL SHARE.—The term 'Federal
2	share' means that portion of the amount collected
3	resulting from the application of the Federal medical
4	assistance percentage in effect for the fiscal year in
5	which the amount is collected.
6	"(3) Federal medical assistance percent-
7	AGE.—The term 'Federal medical assistance per-
8	centage' means—
9	"(A) the Federal medical assistance per-
10	centage (as defined in section 1118 of the So-
11	cial Security Act), in the case of Puerto Rico,
12	the Virgin Islands, Guam, and American
13	Samoa; or
14	"(B) the Federal medical assistance per-
15	centage (as defined in section 1905(b) of such
16	Act, as in effect on September 30, 1996) in the
17	case of any other State.
18	"(4) State share.—The term 'State share'
19	means 100 percent minus the Federal share.".
20	(b) WITHHELD CHILD SUPPORT TO BE SHOWN ON
21	W-2.—Subsection (a) of section 6051 of such Code is
22	amended by striking "and" at the end of paragraph (10),
23	by striking the period at the end of paragraph (11) and
24	inserting ", and", and by inserting after paragraph (11)
25	the following new paragraph:

1	"(12) the total amount deducted and withheld
2	as a child support obligation under section 7527(c)."
3	(c) Application of Estimated Tax.—
4	(1) In general.—Subsection (f) of section
5	6654 of such Code (relating to failure by individual
6	to pay estimated income tax) is amended by striking
7	"minus" at the end of paragraph (2) and inserting
8	"plus", by redesignating paragraph (3) as paragraph
9	(4), and by inserting after paragraph (2) the fol-
10	lowing new paragraph:
11	"(3) the aggregate amount of the child support
12	obligations of the taxpayer for months ending with
13	or within the taxable year (other than such an obli-
14	gation for any month for which section 7527 does
15	not apply to such obligation), minus".
16	(2) Paragraph (1) of section 6654(d) of such
17	Code is amended by adding at the end the following
18	new subparagraph:
19	"(D) Determination of required an-
20	NUAL PAYMENT FOR TAXPAYERS REQUIRED TO
21	PAY CHILD SUPPORT.—In the case of a tax-
22	payer who is required under section 7527 to
23	pay a child support obligation (as defined in

section 7527) for any month ending with or

1	within the taxable year, the required annual
2	payment shall be the sum of—
3	"(i) the amount determined under
4	subparagraph (B) without regard to sub-
5	section $(f)(3)$, plus
6	"(ii) the aggregate amount described
7	in subsection (f)(3)."
8	(3) Credit for withheld amounts, etc.—
9	Subsection (g) of section 6654 of such Code is
10	amended by adding at the end the following new
11	paragraph:
12	"(3) Child support obligations.—For pur-
13	poses of applying this section, the amounts collected
14	under section 7527 shall be deemed to be a payment
15	of the amount described in subsection (f)(3) on the
16	date such amounts were actually withheld or paid, as
17	the case may be."
18	(d) Penalty for False Information on With-
19	HOLDING CERTIFICATE.—Section 7205 of such Code (re-
20	lating to fraudulent withholding exemption certificate or
21	failure to supply information) is amended by adding at
22	the end the following new subsection:
23	"(c) Withholding of Child Support Obliga-
24	TIONS.—If any individual willfully makes a false state-
25	ment under section 7527(a), then such individual shall,

1	in addition to any other penalty provided by law, upon
2	conviction thereof, be fined not more than \$1,000, or im-
3	prisoned not more than 1 year, or both."
4	(e) New Withholding Certificate Required.—
5	Not later than 90 days after the effective date of this Act,
6	each employee who has a child support obligation to which
7	section 7527 of the Internal Revenue Code of 1986 (as
8	added by this section) applies shall furnish a new with-
9	holding certificate to each of such employee's employers.
10	A certificate required under the preceding sentence shall
11	be treated as required under such section 7527.
12	(f) Repeal of Offset of Past-Due Support
13	Against Overpayments.—
14	(1) Section 6402 of such Code is amended by
15	striking subsections (c) and (h) and by redesignating
16	subsections (d), (e), (f), (g), and (i) as subsections
17	(c), (d), (e), (f), and (g), respectively.
18	(2) Subsection (a) of section 6402 of such Code
19	is amended by striking "subsections (c), (d), or (e)"
20	and inserting "subsection (c) or (d)".
21	(3) Subsection (c) of section 6402 of such Code
22	(as redesignated by paragraph (1)) is amended—
23	(A) by striking "(other than past-due sup-
24	port subject to the provisions of subsection
25	(c))" in paragraph (1),

1	(B) by striking "after such overpayment is
2	reduced pursuant to subsection (c) with respect
3	to past-due support collected pursuant to an as-
4	signment under section 402(a)(26) of the Social
5	Security Act and" in paragraph (2).
6	(4) Subsection (d) of section 6402 of such Code
7	is amended by striking "subsections (c) or (d)" and
8	inserting "subsection (e)".
9	(5) Subsection (e) of section 6402 of such Code
10	(as redesignated by paragraph (1)) is amended by
11	striking "or (d)".
12	(g) Repeal of Collection of Past-Due Sup-
13	PORT.—Section 6305 of such Code is hereby repealed.
14	(h) Clerical Amendments.—
15	(1) The table of sections for subchapter A of
16	chapter 64 of such Code is amended by striking the
17	item relating to section 6305.
18	(2) The table of sections for chapter 77 of such
19	Code is amended by adding at the end thereof the
20	following new item:
	"Sec. 7527. Collection of child support. "Sec. 7528. Disbursement of child support collections."
21	(i) Use of Parent Locator Service.—Section
22	453(a) of the Social Security Act (42 U.S.C. 653(a)) is
23	amended by inserting "or the Internal Revenue Service"
24	before "information as".

1	SEC. 5. ELIMINATION OF PROVISIONS OF LAW RELATING
2	TO STATE ENFORCEMENT OF CHILD SUP-
3	PORT OBLIGATIONS OTHER THAN MEDICAL
4	SUPPORT OBLIGATIONS.
5	(a) Amendment of the Social Security Act.—
6	Except as otherwise expressly provided, wherever in this
7	section an amendment or repeal is expressed in terms of
8	an amendment to, or repeal of, a section or other provi-
9	sion, the reference shall be considered to be made to a
10	section or other provision of the Social Security Act.
11	(b) Amendments to Section 451.—Section 451
12	(42 U.S.C. 651) is amended—
13	(1) by inserting "medical" before "support obli-
14	gations";
15	(2) by striking "obtaining child and spousal
16	support" and inserting "establishing child and
17	spousal support obligations"; and
18	(3) by striking "obtaining support" and insert-
19	ing "establishing such obligations and obtaining
20	medical support".
21	(c) Amendments to Section 452.—Section 452
22	(42 U.S.C. 652) is amended—
23	(1) in subsection (a)—
24	(A) in paragraph (1), by striking "obtain-
25	ing child support and support for the spouse (or
26	former snouse) with whom the nongustodial

1	parent's child is living" and inserting "estab-
2	lishing child and spousal support obligations of
3	noncustodial parents and obtaining medical
4	support from noncustodial parents";
5	(B) in paragraph (4)—
6	(i) in subparagraph (A)—
7	(I) by striking " $454(15)$ (B)" and
8	inserting "454(11)(B)"; and
9	(II) by striking "and section
10	458";
11	(ii) in subparagraph (B), by striking
12	"454(15)(A)" and inserting "454(11)(A)";
13	and
14	(iii) in subparagraph (C)—
15	(I) in clause (i), by striking "sub-
16	section (g) of this section and section
17	458" and inserting "subsection (e) of
18	this section"; and
19	(II) in clause (ii), by striking "—
20	" and all that follows and inserting
21	"whether Federal and other funds
22	made available to carry out the State
23	program are being appropriately ex-
24	pended, and are properly and fully ac-
25	counted for;"

1	(C) in paragraph (7), by striking "col-
2	lecting child and spousal support" and inserting
3	"establishing child and spousal support obliga-
4	tions and collecting child and spousal medical
5	support";
6	(D) in paragraph (8)—
7	(i) by inserting "the medical support
8	requirements of" before "court" the 1st
9	place such term appears; and
10	(ii) by inserting "medical support re-
11	quirements of" before "court" the 2nd
12	place such term appears; and
13	(iii) by striking "such order" and in-
14	serting "such requirements";
15	(E) in paragraph (10)—
16	(i) by striking ", but not be limited
17	to" and all that follows through the end of
18	subparagraph (A) and inserting "include—
19	"(A) total program costs set forth in suffi-
20	cient detail to show the cost to the States and
21	the Federal Government, and an identification
22	of the financial impact of this part;";
23	(ii) in subparagraph (C)—

1	(I) in the matter preceding clause
2	(i), by striking "collect support" and
3	insert "receive support";
4	(II) in clause (iii), by striking
5	"support was collected" and inserting
6	"medical support was provided"; and
7	(III) by striking clauses (iv)
8	through (vii) and inserting the fol-
9	lowing:
10	"(iv) the total amount of medical sup-
11	port provided as a result of State action;";
12	and
13	"(v) the number of child support
14	cases filed in each State in the fiscal
15	year;"; and
16	(iii) in subparagraph (G)—
17	(I) by striking "and on use of the
18	Internal Revenue Service for collec-
19	tions" and inserting "to obtain med-
20	ical support"; and
21	(II) by striking "on which collec-
22	tions were made" and inserting "with
23	respect to which medical support was
24	provided"; and

1	(F) by striking paragraph (6) and redesig-
2	nating paragraphs (7) through (11) as para-
3	graphs (6) through (10), respectively;
4	(2) in subsections (d) and (e), by striking
5	"454(16)" each place such term appears and insert-
6	ing "454(12)";
7	(3) in subsection (h)—
8	(A) by striking "and enforcing support or-
9	ders" and inserting "support orders and enforc-
10	ing the medical support requirements of such
11	orders"; and
12	(B) by striking "and collect child support
13	awards" and inserting "child support orders
14	and obtain medical support under such orders";
15	(4) effective October 1, 1997, in subsection (k),
16	by striking " $454(31)$ " and inserting " $454(24)$ "; and
17	(5) by striking subsections (b), (c), and (i) and
18	redesignating subsections (d) through (h), (j), and
19	(effective October 1, 1997) (k) as subsections (b)
20	through (h), respectively.
21	(d) Amendment to Section 453.—Section 453(b)
22	(42 U.S.C. 653(b)) is amended by striking "454(26)" and
23	inserting "454(18)".
24	(e) Amendments to Section 454.—Section 454
25	(42 U.S.C. 654) is amended—

1	(1) by striking paragraph (4) and inserting the
2	following:
3	"(4) provide that the State will provide services
4	relating to the establishment of paternity or the es-
5	tablishment or modification of child support obliga-
6	tions, or the enforcement of the medical support pro-
7	visions of such obligations, as appropriate, under the
8	State plan with respect to—
9	"(A) each child for whom (i) assistance is
10	provided under the State program funded under
11	part A of this title, (ii) benefits or services for
12	foster care maintenance are provided under the
13	State program funded under part E of this
14	title, (iii) medical assistance is provided under
15	the State plan approved under title XIX, or (iv)
16	cooperation is required pursuant to section 6(1)
17	of the Food Stamp Act of 1977 (7 U.S.C.
18	2015(l)), unless, in accordance with paragraph
19	(21), good cause or other exceptions exist; and
20	"(B) any other child, if an individual ap-
21	plies for such services with respect to the
22	child;";
23	(2) in paragraph (6), by striking subparagraph
24	(C) and redesignating subparagraphs (D) and (E) as
25	subparagraphs (C) and (D), respectively;

1	(3) in paragraph (9)—
2	(A) in subparagraph (E), by striking
3	"452(a)(11) for income withholding, imposition
4	of liens, and" and inserting "452(a)(10) for";
5	and
6	(B) by striking subparagraph (C) and re-
7	designating subparagraphs (D) and (E) as sub-
8	paragraphs (C) and (D), respectively;
9	(4) in paragraph (13), by striking "collecting
10	support payments" and inserting "obtaining medical
11	support pursuant to such orders";
12	(5) in paragraph (15)(B)—
13	(A) by striking "(16)" and inserting
14	"(12)"; and
15	(B) by striking "sections 452(g) and 458"
16	and inserting "section 452(e)";
17	(6) in paragraph (16)—
18	(A) by striking "452(d)" and inserting
19	"452(b)"; and
20	(B) by inserting "medical" before "support
21	enforcement";
22	(7) in paragraph (19), by inserting "medical"
23	before "support" each place such term appears;
24	(8) in paragraph (21)(A), by striking "466(e)"
25	and inserting "466(c)";

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(9) in paragraph (23), by striking "enforce-
 1
 2
        ment";
 3
             (10) in paragraph (25), by striking "(6)(B)"
        and inserting "(5)(B)";
 4
             (11) in paragraph (29), by striking ", modi-
 5
        fying, or enforcing" and inserting "or modifying";
 6
 7
             (12) in paragraph (31)—
                  (A) by striking "452(k)" and inserting
 8
             "452(h)"; and
 9
10
                  (B) by adding "and" at the end;
11
             (13) by striking "and" at the end of paragraph
12
        (32) and inserting a period; and
13
             (14) by striking paragraphs (5), (10), (11),
14
        (18), (21), (22), (27), and (33), and the last sen-
15
        tence, and redesignating paragraphs (6), (7), (8),
16
        (9), (13), (14), (15), (16), (17), (19), (20), (23),
17
        (24), (25), (26), (27), (28), (29), (30), (31), and
18
        (32) as paragraphs (5) through (25), respectively.
19
        (f) Amendments to Section 454A.—Section 454A
20
    (42 U.S.C. 654a) is amended—
21
             (1) in subsection (c)—
22
                  (A) in the matter preceding paragraph (1),
23
             by striking "incentive payments and penalty ad-
             justments under sections 452(g) and 458" and
24
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1	inserting "penalty adjustments under section
2	452(e)"; and
3	(B) in paragraph (1)(A), by striking "and
4	child support enforcement";
5	(2) by striking subsections (e) and (g);
6	(3) in subsection (f), by striking paragraph (1)
7	and redesignating paragraphs (2), (3), and (4) as
8	paragraphs (1), (2), and (3), respectively;
9	(4) in subsection (h), by striking "466(c)" and
10	inserting "466(b)"; and
11	(5) by redesignating subsections (f) and (h) as
12	subsections (e) and (f), respectively.
13	(g) Repeal of Section 454B.—Section 454B (42
14	U.S.C. 654b) is repealed.
15	(h) Amendments to Section 455.—Section 455
16	(42 U.S.C. 655) is amended—
17	(1) in subsection (a)(3), by striking " $454(16)$ "
18	each place such term appears and inserting
19	"454(12)";
20	(2) in subsection (d), by striking "the amount
21	of child support collected and disbursed and"; and
22	(3) by striking subsection (e) and (b) (as added
23	by section 375(b) of the Personal Responsibility and
24	Work Opportunity Reconciliation Act of 1996).

1 (i) AMENDMENTS TO SECTION 456.—Section 456(a) 2 (42 U.S.C. 656(a)) is amended— 3 (1) in paragraph (1), by striking the 2nd sen-4 tence; (2) in paragraph (2), by striking ", and" at the 5 6 end and inserting a period; and (3) in paragraph (3), by striking "amounts" 7 8 and inserting "medical support". 9 (j) Repeal of Sections 457 and 458.—Sections 457 and 458 (42 U.S.C. 657 and 658) are repealed. 10 11 (k) Repeal of Section Providing New Incen-TIVE PAYMENTS TO STATES.— 12 13 (1) If this section becomes law before October 14 1, 1999, then section 201 of the Child Support Per-15 formance and Incentive Act of 1998 is repealed. 16 (2) If this section becomes law on or after Octo-17 ber 1, 1999, then section 458A of the Social Secu-18 rity Act is repealed. 19 (1) AMENDMENTS TO NEW SECTION 459.—Section 20 459 (42 U.S.C. 659) is amended— 21 (1) in subsection (a), by striking "enacted pur-22 suant to subsections (a)(1) and (b) of section 466 23 and regulations of the Secretary under such subsections,"; 24

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1
             (2) in subsection (b), by striking "subsections
 2
        (a)(1) and (b) of section 466" and inserting "State
 3
        law";
 4
             (3) in subsection (c)(2)—
 5
                 (A) in the matter preceding subparagraph
 6
             (A), by striking "subsections (a)(1) and (b) of
             section 466" and inserting "State law"; and
 7
 8
                  (B) in subparagraph (B), by striking "sec-
 9
             tion 466" and inserting "State law"; and
10
             (4) in subsection (d), by striking "—" and all
        that follows through "and (2)" and inserting ", such
11
12
        moneys".
13
        (m) AMENDMENT TO SECTION 460.—Section 460
    (42 U.S.C. 660) is amended by striking "452(a)(8)" and
14
15
   inserting "452(a)(7)".
16
        (n) Repeal of Section 464.—Section 464 (42)
17
   U.S.C. 664) is repealed.
18
        (o) Amendments to Section 466.—Section 466
19
    (42 U.S.C. 666) is amended—
20
             (1) in subsection (a)—
21
                 (A) in the matter preceding paragraph (1),
22
             by
                  striking
                            "454(20)(A)"
                                            and
                                                   inserting
             "454(15)(A)";
23
24
                 (B) in paragraph (2)—
25
                      (i) in the 1st sentence—
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1	(I) by striking "(c)" and insert-
2	ing "(b)"; and
3	(II) by striking "establishing,
4	modifying, and enforcing" and insert-
5	ing "establishing and modifying sup-
6	port obligations and enforcing med-
7	ical''; and
8	(ii) in the 2nd sentence—
9	(I) by inserting "of medical sup-
10	port obligations" after "enforcement";
11	and
12	(II) by striking "(d)" and insert-
13	ing "(e)";
14	(C) in paragraph (5)—
15	(i) in subparagraph (B)(i), by striking
16	" $454(29)$ " and inserting " $454(22)$ "; and
17	(ii) in subparagraph (C)(iv), by strik-
18	ing " $452(a)(7)$ " and inserting
19	"452(a)(6)";
20	(D) in paragraph (9), by striking "(2)"
21	and inserting "(1)";
22	(E) in paragraph (19), by striking "en-
23	forced" and inserting "with respect to which
24	services are requested";

1	(F) in the matter following paragraph
2	(19)—
3	(i) by striking "454(20)(B)" and in-
4	serting "454(15)(B)"; and
5	(ii) by striking "paragraphs (3), (4),
6	(6), (7), and (15)" and inserting "para-
7	graph (15)"; and
8	(G) by striking paragraphs (1), (3), (4),
9	(6), (7), (8), (14), and (17) and redesignating
10	paragraphs (2), (5), (9), (10), (11), (12), (13),
11	(15) through (19), (20) (as added by section
12	3(a) of this Act), and (21) (as added by section
13	3(b)(1) of this Act) as paragraphs (1) through
14	(14), respectively;
15	(2) in subsection (e)—
16	(A) in paragraph (1)—
17	(i) in the matter preceding subpara-
18	graph (A), by striking "establishment,
19	modification, or enforcement" and insert-
20	ing "establishment or modification of sup-
21	port orders, or enforcement of the medical
22	support provisions of such orders";
23	(ii) in subparagraph (A), by striking
24	"466(a)(5)" and inserting "466(a)(2)";

1	(iii) in subparagraph (D)(ii), by strik-
2	ing "—" and all that follows through
3	(II); and
4	(iv) by striking subparagraphs (B),
5	(E), (F), and (G) and redesignating sub-
6	paragraphs (C), (D), and (H) as subpara-
7	graphs (B), (C), and (D), respectively; and
8	(B) in paragraph (2)—
9	(i) by striking "(a)(2)" and inserting
10	"(a)(1)"; and
11	(ii) by striking "establish, modify, or
12	enforce support orders" and inserting "es-
13	tablish or modify support orders or enforce
14	the medical support provisions of such or-
15	ders'';
16	(3) in subsection (d)—
17	(A) by inserting "medical" before "sup-
18	port"; and
19	(B) by striking "enforcement";
20	(4) in subsection (e), by inserting "medical"
21	after "to include";
22	(5) in subsection (f), by inserting "but shall not
23	have in effect any provision of Article 5 or 6 of such
24	Act, including any such amendments" before the pe-
25	riod;

1	(6) in subsection (g), by striking "454(20)(A)"
2	and inserting "454(15)(A)"; and
3	(7) by striking subsection (b) and redesignating
4	subsections (c) through (g) as subsections (b)
5	through (f), respectively.
6	(p) Amendment to Section 468.—Section 468 (42
7	U.S.C. 668) is amended by striking "enforcement".
8	(q) Amendments to Section 469.—Section 469
9	(42 U.S.C. 669) is amended—
10	(1) in the section heading, by striking "EN-
11	FORCEMENT";
12	(2) in subsection (a)(1), by striking "enforce-
13	ment"; and
14	(3) in subsection (b)(4), by inserting "the med-
15	ical support provisions of" before "an established".
16	(r) Amendments to Section 469A.—Section 469A
17	(42 U.S.C. 669a) is amended—
18	(1) in subsection (a), by striking "enforce-
19	ment"; and
20	(2) in subsection (b)—
21	(A) in the heading, by striking "Enforce-
22	MENT"; and
23	(B) by striking "establishing, modifying, or
24	enforcing a child support obligation" and in-
25	serting "establishing or modifying a child sup-

1	port obligation or enforcing the medical support
2	provisions of such an obligation".
3	(s) Amendments to the Balanced Budget and
4	EMERGENCY DEFICIT CONTROL ACT OF 1985.—Section
5	256(f) of the Balanced Budget and Emergency Deficit
6	Control Act of 1985 (2 U.S.C. 906(f)) is amended—
7	(1) in the heading, by striking "Enforce-
8	MENT"; and
9	(2) by striking "sections 455 and 458" and in-
10	serting "section 455".
11	(t) Amendment to Title 5, United States
12	Code.—Section 552a(a)(8)(B)(iv)(III) of title 5, United
13	States Code, as amended by section 110(w) of the Per-
14	sonal Responsibility and Work Opportunity Reconciliation
15	Act of 1996, is amended by striking ", 464,".
16	(u) Amendment to Title 10, United States
17	Code.—Section 1408(d)(1) of title 10, United States
18	Code, is amended in the 1st sentence by striking "State
19	disbursement unit established pursuant to section 454B
20	of the Social Security Act or other".
21	SEC. 6. CRIMINAL PENALTIES FOR WILLFUL FAILURE TO
22	PAY CHILD SUPPORT REQUIRED TO BE PAID
23	TO THE INTERNAL REVENUE SERVICE.
24	Section 228 of title 18, United States Code, is
25	amended—

1	(1) by striking subsection (a) and inserting the
2	following:
3	"(a) Offense.—Any person who willfully fails to pay
4	Federal income tax owed by reason of section 7527 of the
5	Internal Revenue Code of 1986, if the underlying support
6	obligation has remained unpaid for a period longer than
7	2 years, or is greater than \$10,000, shall be punished as
8	provided in subsection (e)."; and
9	(2) in subsection (c)—
10	(A) in paragraph (1), by striking "(a)(1)"
11	and inserting "(a)"; and
12	(B) by striking paragraph (2) and insert-
13	ing the following:
14	"(2) in the case of a second or subsequent of-
15	fense under subsection (a), a fine under this title,
16	imprisonment for not more than 2 years, or both.".
17	SEC. 7. IMPLEMENTATION PLAN.
18	Not later than 6 months after the date of the enact-
19	ment of this Act, the Secretary of the Treasury shall sub-
20	mit to the Congress a plan for implementing the amend-
21	ments made by this Act.
22	SEC. 8. PROSECUTION AND JUDICIAL IMPACT STUDY.
23	Not later than 1 year after the date of the enactment
24	of this Act, the Attorney General shall submit to the Com-
25	mittee on the Judiciary of the House of Representatives

- 1 and the Committee on the Judiciary of the Senate a study
- 2 which details the impact the amendments made by this
- 3 Act have had on the Department of Justice and the Fed-
- 4 eral courts, including on workload, personnel staffing, and
- 5 budget resources.

6 SEC. 9. EFFECTIVE DATE.

- 7 The amendments and repeals made by this Act shall
- 8 take effect on the 1st day of the 1st calendar month that
- 9 begins after the 2-year period that begins with the date
- 10 of the enactment of this Act.

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